

Table of Contents
Benton County Transportation System Plan

CHAPTER 1:	
Overview	1-1
Introduction	1-1
Background.....	1-1
State Planning Requirements	1-2
The Analysis and Planning Sequence	1-2
The Planning and Development Process	1-2
Key Findings	1-3
Integration and Coordination of Multi-Modal Solutions	1-4
Transportation Policy Review and Changes	1-4
Growth Management/Land Use Alternatives	1-4
Transportation Improvement Plan (TIP)	1-4
TIP Funding Summary.....	1-4
Future Funding Needs.....	1-6
Proposed Funding Options.....	1-7
Recommended Project List	1-7
State Highway Widening.....	1-7
State Highway Bridge Replacements	1-7
State Highway Intersection Improvements	1-7
County Road Bikeway/Shoulder Widening	1-8
County Road Bridge Replacements	1-8
County Road Intersection Improvements.....	1-8
County Road Level of Service/Increase Capacity.....	1-9
County Road Pavement Preservation Program	1-9
Rural Transit/Transportation Demand Management (TDM)	1-9
Plan Achievements	1-9
Remaining Issues	1-9
How this Document is Organized	1-10
CHAPTER 2:	
How the TSP Was Developed	2-1
2.1 The Planning Process	2-1
2.1.2 PHASE ONE: Identifying the Issues and Developing the TSP Background Document	2-2
2.1.3 PHASE TWO: Involving the Public and Preparing the TSP	2-3
2.1.3.A Public Involvement	2-4
2.1.3.B Development and Evaluation of the Recommended Alternative.....	2-7
2.1.3.C Core Strategies and Transportation Deficiency Issues	2-8
2.2 Transportation System 20-Year Vision	2-10
2.2.1 Benton County Transportation System Vision Statement	2-10
2.2.1.A A Vision for Rail Service in the 21st Century	2-11
2.3 Transportation System Goals	2-11
2.3.1 Mobility, Circulation, and Safety Goals	2-11
2.3.2 Capital Improvement Goals	2-12
2.3.3 Community Goals	2-12
2.3.4 Economic Development Goals	2-12
2.3.5 Relevant Oregon Highway Plan Actions	2-12

2.4 Evaluation Criteria	2-12
2.5 Relationship to Other Plans, Policies, and Transportation Agencies	2-13
2.5.1 State Plans and Policies	2-13
2.5.1.A Oregon Transportation Planning Rule.....	2-14
2.5.1.B Oregon Transportation Plan.....	2-14
2.5.1.C Oregon Highway Plan (1991).....	2-16
2.5.1.D Oregon Bicycle and Pedestrian Plan (Updated 1996).....	2-18
2.5.1.E Statewide Transportation Improvement Program (1998-2001).....	2-18
2.5.2 City and Community Plans and Policies.....	2-19
2.5.2.A City of Corvallis	2-19
2.5.2.B City of Albany	2-22
2.5.2.C City of Philomath	2-27
2.5.2.D City of Adair Village.....	2-30
2.5.2.E City of Monroe and Vicinity.....	2-31
2.5.2.F The Alsea Area	2-32
2.5.3 Regional Efforts.....	2-32
2.5.3.A Benton County Plans and Policies.....	2-32
2.5.3.A.1 Benton County Comprehensive Plan	2-33
2.5.3.A.2 Benton County Transportation Management Plan (1980).....	2-35
2.5.3.A.3 Benton County Capital Improvement Plan	2-35
2.5.3.A.4 Benton County Development Code (1990, with amendments through 1994).....	2-36
2.5.4 Revisions to Benton County Comprehensive Plan Transportation Policies	2-37
Section E: Transportation.....	2-37
Mobility, Circulation, and Safety Policies.....	2-38
Capital Improvement Policies	2-40
Community Policies	2-40
Economic Development Policies.....	2-41
Potential Policy Solutions	2-41
 CHAPTER 3:	
Roadway Plan	3-1
3.1 Existing Conditions	3-1
3.1.1 Functional Classifications.....	3-1
3.1.2 Description of the Roadway System.....	3-9
3.1.2.A State Highways.....	3-10
3.1.2.B County Roads	3-10
3.1.3 Performance Evaluation of the Existing Systems.....	3-15
3.1.3.A Roadway Level of Service Analysis	3-15
3.1.3.B Signal Warrant Analysis.....	3-16
3.1.3.C Roadway Safety.....	3-20
3.1.3.D Connectivity	3-24
3.1.3.E Identified Deficiencies and Required Mitigation.....	3-26
3.1.4 Summary.....	3-35
3.2 Forecast of Future Conditions	3-35
3.2.1 Introduction.....	3-35
3.2.1.A Forecasting Future Travel Demand.....	3-35
3.2.1.B Performance Evaluation of the Future No-Build Systems.....	3-37
3.2.1.C Future Capacity, Mobility, and Connectivity Deficiencies	3-38
3.3 Roadway Policies	3-45
3.3.1 Existing Policies	3-45

3.3.2 New Policy Recommendations	3-46
3.4 Preferred Alternatives	3-50
3.4.1 Corridors With Projected Capacity Deficiency	3-50
3.4.1.A U.S. 20 Corridor, Corvallis to Albany	3-51
3.4.1.B North Albany Road/Gibson Hill Drive Corridor in Albany	3-52
3.4.1.C U.S. 20/Highway 34 Corridor, Philomath to Corvallis	3-52
3.4.1.D U.S. 20—Lincoln County Line to Highway 34	3-54
3.4.1.E North Highway 99W Corridor	3-54
3.4.1.F Bellfountain Road/South Highway 99W Corridor	3-54
Bellfountain Road Refinement Plan	3-56
Alternatives Considered But Not Included	3-56
3.4.1.G South Fork Road Corridor	3-57
3.4.2 Intersection Capacity Projects	3-57
3.4.3 Bridge Replacement Projects	3-58
3.4.4 Airport-Related Project	3-59
3.4.5 Safety Projects	3-59
3.4.5 Substandard and Non-Programmed Roadway Needs	3-60

CHAPTER 4:

Bicycle & Pedestrian Plan	4-1
4.1 Existing Conditions	4-1
4.1.1 Existing Facilities Inventory	4-1
4.1.2 Bicycle and Pedestrian Needs Assessment	4-2
4.2 Forecast of Future Conditions	4-4
4.3 Bicycle and Pedestrian Policies	4-5
4.3.1 Existing Policy	4-5
4.3.2 New Policy Recommendations	4-5
4.4 Preferred Alternatives	4-7
4.4.1 Planned Bikeway & Walkway Projects	4-7
4.4.1.A Planned Projects	4-7
Crystal Lake Drive	4-8
Chapel Drive	4-8
Bellfountain Road	4-8
Granger Avenue	4-8
Independence Highway	4-8
Metge Avenue	4-8
Country Club Drive	4-9
Highway 99W	4-9
4.4.1.B Other Projects	4-9
Highway 34	4-9
Alsea-Deadwood Highway	4-9
Kings Valley Highway	4-9
U.S. 20 Bridges	4-10
Scenic Drive	4-10

CHAPTER 5:

Public Transportation Plan	5-1
5.1 Existing Conditions	5-1
5.1.1 Description of Service	5-1
5.1.2 Transit Demand and Existing Capacity	5-2

5.2 Forecast of Future Conditions	5-3
5.2.1 Performance Evaluation of the Future No-Build System.....	5-3
5.2.2.A Express Bus Service	5-4
5.2.2.B Airport Park-and-Ride	5-4
5.2.2.C Satellite Park-and-Ride	5-4
5.3 Public Transportation Policies	5-5
5.3.1 Existing Policy.....	5-5
5.3.2 New Policy Recommendations.....	5-6
5.4 Preferred Alternatives	5-6
5.4.1 Express Bus Service in U.S. 20 Corridor Between Albany & Philomath [L3] Satellite Park-and-Ride Lots in Albany, North Albany, and Philomath [L2].....	5-8
5.4.2 Satellite Park-and-Ride Shuttle Service in Highway 99W Corridor [L1] Park-and-Ride Lots in Monroe, Lewisburg, and Adair Village [L2].....	5-9
5.4.3 Enhance and Expand Dial-A-Bus/County Cruiser Service [L5]	5-9
5.4.4 Continued Valley Retriever Service [L6]	5-9
5.4.5 Continued Rural Rounds Service [L7]	5-10
5.4.6 Continued Linn-Benton Loop Service [L8].....	5-10
5.4.7 Support Expanded Corvallis Transit System Service to Philomath [L4]	5-10
5.4.8 Coordination	5-10
5.5 Intercity Transit Feasibility Study	5-11

CHAPTER 6:

Air, Rail, and Pipeline Plan	6-1
6.1 Existing Conditions	6-1
6.1.1 Rail System.....	6-1
6.1.1.A Freight Rail System.....	6-1
6.1.1.B Rail System Deficiencies.....	6-3
6.1.1.B. Passenger Rail System.....	6-4
6.1.2 Existing Air, Water, and Pipeline System	6-4
6.1.2.A Air Freight/Passenger System	6-4
6.1.2.B Water & Pipeline Systems.....	6-6
6.2 Forecast of Future Conditions	6-6
6.2.1 Rail System.....	6-6
6.2.1.A Freight Rail.....	6-6
6.2.1.B Future Passenger Rail	6-8
6.2.1.C Rail Deficiencies	6-8
6.2.2 Air System	6-11
6.2.3 Water and Pipeline Systems	6-12
6.3 Air, Rail, and Pipeline Transportation Policies	6-12
6.3.1 Existing Policy.....	6-12
6.3.2 New Policy Recommendations.....	6-12
6.4 Preferred Alternatives	6-13

CHAPTER 7:

Transportation Improvement Plan	7-1
7.1 Priorities and Criteria	7-1
7.2 Needs and Improvement Timing	7-2
7.3 Funding and Implementation Strategy	7-2
7.3.1 State Projects	7-3
7.3.1.A Status of State Transportation Funding.....	7-3

7.3.1.B State Funding of Projects.....	7-4
7.3.2 Historical Funding for Benton County Transportation Projects	7-5
7.3.2.A Revenues	7-5
7.3.2.B Expenditures	7-7
7.3.3 Revenue and Funding Sources for Local Transportation Projects.....	7-9
7.3.3.A. Federal Funding Mechanisms	7-9
7.3.3.B State Funding Mechanisms.....	7-11
7.3.3.C Local Funding Mechanisms.....	7-13
7.3.3.D Debt Financing Options.....	7-19
7.3.4 Proposed Funding Options.....	7-22
7.3.4.A Funding Options Assumptions	7-23
7.3.4.B Funding Options Considerations	7-24

APPENDIX A:	
Transportation Planning Rule	A-1

APPENDIX B:	
ODOT Access Management Standards	B-1

List of Tables

No.	Title	Page
1-1	TIP Cost Summary By Category.....	1-5
3-1	(Table 6 from the Oregon Highway Plan) Maximum Volume to Capacity Ratios for Peak Hour Operating Conditions Through a Planning Horizon for State Highway Sections Located Outside the Portland Metropolitan Area Urban Growth Boundary	3-8
3-2	Pavement Condition Categories	3-11
3-3	Level of Service (LOS) to Volume /Capacity Ratio (V/C) Conversions	3-16
3-4	Planning Level Existing Conditions Signal Warrants	3-17
3-5	Existing Conditions Intersection Levels of Service	3-18
3-5 B	LOS to V/C Ratio Conversion for Signalized Intersections.....	3-19
3-6	Operations Level Existing Conditions Signal Warrants.....	3-19
3-7	State Highway Accident Rates	3-20
3-8	Benton County Accident Rates	3-21
3-9	Intersections of Concern.....	3-22
3-10	Roadway Segments Not Meeting Level of Service Standards (1995)	3-26
3-11	ODOT State Highway Annual Growth Factors.....	3-37
3-12	Required Trip Shifts to Achieve ODOT Level-of-Service Standards (1991 OHP)	3-39
3-13	Operating Level Year 2015 Signal Warrants	3-41
3-14	Rural Street Design Standards.....	3-45
7-2	ODOT STIP 1998-2001	7-3
7-3	ODOT STIP 1998-2001 Region 2.....	7-4
7-4	Benton County Transportation Road Fund Revenues	7-7
7-5	Transit Projects Within Benton County	7-8
7-6	Summary of Capital Projects Costs Over Time	7-9
7-7	1997 Local Option Measures	7-15
7-8	Revenues Required to Meet Expenditures Over 20 Years	7-23
7-9	Impact of Local Levy on Tax Rates	7-24

List of Figures

No.	Title	Page
3-1	Existing Functional Classification of County Roads.....	End of Ch. 3
3-2	1995 Pavement Conditions.....	End of Ch. 3
3-3	Pavement Quality vs. Time	End of Ch. 3
3-4	Existing Bridges and Railroad Crossings	End of Ch. 3
3-5	Existing Traffic Control	End of Ch. 3
3-6	Existing Pavement Shoulder Width.....	End of Ch. 3
3-7	1995 Average Daily Traffic Volumes	End of Ch. 3
3-8	Existing Condition Level of Service	End of Ch. 3
3-9	Existing Problem Areas.....	End of Ch. 3
3-10A	2015 Projected Residential Growth.....	End of Ch. 3
3-10B	2015 Projected Average Daily Traffic Volumes	End of Ch. 3
3-11	2015 Projected Roadway Level of Service	End of Ch. 3
3-12	2015 Projected Problem Areas	End of Ch. 3
3-13	Benton County Lifeline Map.....	End of Ch. 3
3-A	Bridge Replacement Plan	End of Ch. 3
3-B	Safety Improvement Plan	End of Ch. 3
3-C.1	Year 1-10 Increased Capacity Improvement Plan.....	End of Ch. 3
3-C.2	Year 11-20 Increased Capacity Improvement Plan.....	End of Ch. 3
4-1A	Bicycle and Pedestrian Facilities.....	End of Ch. 4
4-1B	Bicycle and Pedestrian Improvement Plan.....	End of Ch. 4
5-2	Public Transit Improvements	End of Ch. 5
6-1	Railroad Facilities.....	End of Ch. 6
6-2	Air and Water Facilities	End of Ch. 6